

805 East Francis St. Ontario, CA 91761 909-923-7252

July 28, 2022

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EPA ID Number: CAR 000 156 125

Lighting Resources, LLC

Permit Number: 2021/22-HWM-11

Request for review/appeal pursuant to the California Code of Regulations, title 22, section 66271.18.

- 1. Comments were timely filed on the draft Permit for Lighting Resources by Susan Richard.
- 2. Findings of facts and/or conclusion of law which are clearly erroneous as noted below.
- 3. Also, an important policy consideration which DTSC should review.

Lighting Resources originally filed a timely Renewal Application December 29, 2016. The first NOD (Notice of Deficiency) was received October 12, 2018. Lighting Resources responded timely on February 15, 2019. The second NOD was received on March 5, 2020, and Lighting Resources responded timely on March 28, 2020. We were then advised that rather than another NOD to clear up any remaining issues, Phil Blum, P.E. Chief, Chatsworth Permitting Unit Permitting Division of DTSC was informed by Wayne Lorentzen, P.E. Permitting Division Chief Hazardous Waste Management Program that they were required to go to draft. This meant that no more changes could be requested by Lighting Resources and the DTSC would control the balance of the permit decisions.

Because DTSC moved directly to draft, Lighting Resources had no input or knowledge of their decisions until we received the final permit AND the response to our comments. Therefore, in order to be heard we are filing this review.

We were not contacted from 2020 until we received the draft Permit in May of 2022. We then responded with comments. Although we had advised the equipment had been removed and or changed, they had not made any of those changes. (We had even provided documentation that the new equipment was permitted by AQMD along with a complete description of the new emissions system (Baghouse).

We were also told that they would not accept modifications from us to make the changes while the permit was in process (2 more years). We were also told NOT to modify the old permit. Yet, in hind site that is what we should have gone ahead a done. We will move forward to make the modifications to the old permit to be in compliance.

Now with the receipt of the new Permit, we find that the changes were not made, additional errors are included, and we are required to make additional Modifications to correct these errors or omissions at additional costs.

An **important policy consideration** is that the new Lighting Resources is now subject to the requirements of 66261.9(a) and (b): , "Unless specified otherwise in section 66273.60, universal wastes shall be managed as hazardous wastes pursuant to chapters 10 through 16, 18, and 20 through 22 of this division upon arrival at a destination facility." Why this additional requirement now applies to Universal Waste spent lamps is not clear. A review of our competitor's permit shows that they are not subject to this requirement. There needs to be clarification on this point determine the policy going forward. Lighting Resources should not be held to a different standard than our competitors.

Findings of facts are itemized in the attach chart show all of the s expected modifications that will be required. It is a huge list and will take additional time and effort by both the DTSC and Lighting Resources. If there had been an 3<sup>rd</sup> NOD this would have cleared most all of the items. If there had been an open dialogue during the process between the permit writer, Paulette Penton, Environmental Scientist Hazardous Waste Management Program Permitting Division and Lighting Resources, it would have been a much more effective process and easier for all.

We have requested this review to show exactly what is still necessary to complete this permit to adequately reflect the current operations. Lighting Resources strives to follow all the rules and the permit, but the Permit shows enforcement what should be happening. As of today, every modification is needed to correct and/or clarify the permit for the DTSC and Lighting Resources. We look to active support from the DTSC to clear up all these remaining issues with appropriate modifications at little or no cost and in a very timely manner.

Regards,

Susan Richard

**Chief Compliance Officer** 

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Attachments: 1) New Permit under Review 2) Open Items Under Review Excel File

#		Page	Open Items Regarding the Permit	Reason	Mod	Permit States	Actual	To Resolve
						Old Address for	New Address	
			The address of 1919 Williams Street for owner and operator have been changed in			owner and	updated on RCRA	Modification
	1	Page 5	RCRAInfo to 805 East Francis St. effective 2021.	Move	Class 1	operator	Info	Needed
			The entire baghouse system was replaced at the request of enforcement. It is			Old Emission	New Baghouse	
			Permitted by SCAQMD. Phil Blum advised that DTSC treats the AQMD permit as the	Baghouse		system is still in	installed in July of	Modification
	2 [	Page 6	authority not DTSC.	Installation	Class 1*	place	2021	Needed
				Baghouse			Filter Room	Modification
	3 [	Page 6	Reference to the filter room - no longer exists.	Installation	Class 1*		Removed	Needed
				Baghouse	OL 4*	Glove Boxes still	Glove Boxes	Modification
	4 1	Page 6	new system was installed. DTSC was advised.	Installation	Class 1*	in place	removed May 2022	Needed
			The new baghouse system is very very effective as demonstrated by the Mercury					
			Vapor Readings have only been above .011 about 3 times since it was installed. On average they run .006. We requested a reduction in the readings as the every two			Vapor Readings	Requested Vapor	
			,	Baghouse		still at every 2	·	Modification
	5 1		should not be required as the readings are way below the .025 on a regular basis.	Installation	Class 1*	hours	shift.	Needed
	J .	ugc 21 1	should hot be required us the reduings are may below the lozs on a regular sasis.	THIS CONTROLLED TO	Class 1	110413	J.III.C.	recucu
							Per OSHA respirators	
			The permit states that the respirators are required in the lamp room, but OSHA			Respirators	only required when	
			regulations state that respirators are only required above the .025. Again our job is to	Baghouse		required in lamp	readings are at or	Modification
	6 F	Page 22 a	protect our employees and follow the CAL OSHA rules.	Installation	Class 1*	room	above .025 PEL	Needed
			A new fence has been added to the property that is from the sidewalk to the building					
			on the east and the fence on the west. This means that the entire lot including sorting				New property Fence	Modification
	7		areas, parking spaces and unloading space is now available and secure 24/7.	Improvement	Class 1	N/A	Installed	Needed
							Meant to say 4 feet	
			The aisles are spaced 30 inches apart and provide access all the way to the lot lines.				only applies to	
			The additional requirement for the four feet only applies to the egress of the building			Requires 4 feet	egress of 805	Modification
	8 1	Page 14 - 2	(805).	Improvement	Class 1	egress on lot lines	building	Needed
							Universal waste may	
			Spent fluorescent lamps are universal waste and may be store either in the trailers or	Universal			be on asphalt or in	Modification
	9 1	page 14-3	outside the trailers on the asphalt. Trailers are not fixed locations; they come and go.	Waste			trailers	Needed
			Mish in 20 days, this has substantially insured the Unit 2 and the true and the second					
			With in 30 days - this has substantially increased the Unit 2 area that was not part of			DTCC add ad +b:-	This will be done of	
			the original application. It has also added the burden of requiring a modification to the	מבכר שקקשק		DTSC added this at the request of	This will be done at time of decision of	Modification
1	۸.	2200 14 4	permit for building which should not be part of the permit process. It appears that this increase in Unit 2 was to placate the Ontario-Montclair School District.			the school district.		Needed
ഥ	U	page 14-4	increase in Onic 2 was to placate the Ontario-Montciair School District.	Requirement	l	the school district.	review	iveeded

#	Page	Open Items Regarding the Permit	Reason	Mod	Permit States	Actual	To Resolve
						Any Universal waste	
		No hazardous waste other than spent fluorescent lamps, etc. Again, intact fluorescent	Universal			may be on asphalt	Modification
11	page 14-5	lamps are not hazardous and are universal waste.	Waste			or in trailers	Needed
					Requires	Universal Waste	
		This reference is for closure 66264.178. Intact Lamps are universal waste and as such	Universal		decontamination	does not require	Modification
12	page 14-6	decontamination is not required.	Waste		of trailers	decontamination	Needed
					This reference is		
		DOT 17C and 17 H drums are no long approved for shipping hazardous materials. This			outdated and	Replace with	
		coding has been replaced with much more specific labeling system. Packing Groups			need to be	updated drum	Modification
13	page -15	include I, II, III depending on the type of material shipped.	DOT - PHMSA		replaced	marking information	Needed
		For example, both PCB lighting ballasts and mercury containing phosphor powder are					
		Misc. Hazards (hazardous waste) and are, therefore, D009 and Packing Group III (Minor					
		Danger). The container marking may be X, Y, Z as all three Cover Packing Group III. In					
13	page -15	additional, buckets are often used for PCB ballasts . The same markings apply.	DOT - PHMSA				
		Over the 10 years since the original application was provided, PCB ballasts have					
		reduced by approximately 80%. Therefore, the total Containers of 20 is unrealistic and					Modification
14	page 16		Inventory	Class 1*		Reduce to 8	Needed
		The facility no longer processes mercury devices but transships them to out Indiana			Mercury device		Modification
15	page 16	facility.	Inventory	Class 1*	processing	N/A	Needed
					Old Emission	New Baghouse	
			Baghouse		system is still in	installed in July of	Modification
16	page 20	Description of the demanufacturing process - changed to new bag house system.	Installation	Class 1*	place	2021	Needed
						Add AQMD and add	
		Maximum Capacity of the machine based on the current system is set by SCAQMD at	Baghouse		No reference to	reference of lamps	Modification
	page 21	2,496,000 lamps per per month	Installation	Class 1*	AQMD lamps	to pounds	Needed
18	page 21	This equates to 32,000 lamps per shift or 4,000 per hour.	Correction	Class 1*			
					This statement is	The machine	
					not a correct	readings determine	
		When stack emissions This is not an accurate method to solve the problem. The			method to solve	what are	Modification
19	page 22 b	machine should be assessed to determine the cause and the appropriate repairs made.	Correction	Class 1*	the problem.	appropriate repairs	Needed
		The unit was removed with the installation of the new baghouse. DTSC notified	Baghouse		Glove Boxes still		Modification
20	page 24	previously.	Installation	Class 1*	in place	removed May 2022	Needed
			Baghouse				Modification
21	page 24	Delete all reference to Unit 6	Installation	Class 1*	Unit 6	N/a	Needed

#	F	Page	Open Items Regarding the Permit	Reason	Mod	Permit States	Actual	To Resolve
			Unit 8 is the new building that may still be built but on a lesser scale and will not					
			include a new Balcan machine. Currently the main purpose will be to provide a roof					Modification
1	22 F	Page 29	and a/c for the workers for receiving and sorting.	Correction	Class 1*	Unit 8	N/A	Needed
			Unit 9 will no longer be installed in Ontario. The number of years to get to this point					Modification
Ŀ	23 F	Page 32	has made it no longer feasible.	Correction	Class 1*	Unit 9	N/A	Needed
			Again this statement is overreaching. Make any changes to the existing building??					
			Does this include plumbing, roofing, etc. What modification would it be labeled and			shall not make	Over reaching does	
			would be the cost. We prefer to modify this permit to reflect what is happening today			changes to the	this include roof,	Modification
2	24 F	Page 36 - 1	not 5 years ago.	1		existing building	walls, plumbing	Needed
			The only hazardous waste at the facility is mercury containing phosphor powder and					
			PCB ballasts or transformers. These items will continue to be stored in the Hazardous					Modification
4	25 F	Page 36 -2	Waste area of the original building.	2		The Permitee	N/a	Needed
							Any new structure	
							will not encroach on	
4	26 F	Page 36 -3	Any new structure will not change the old operations methods and storage.	3		The Permitee	the 805 building	Needed
			The Permittee shall collect ALL rainwater within the units. This is an impossible			DTSC has agreed		
			request. The stormwater permit provides all rules and regulations with regard to			to changes to	NPDES rules will be	Modification
1	27 F	Page 38 -16	collection methods and testing.	Correction		match NPDES	followed.	Needed
				_		DTSC has agreed	DTSC has agreed to	Modification
_2	28 F	Page 38-20	A drum is nearly 36 inches high x 2 = 72 plus pallets (7 feet at least)	Correction	Class 1*	to 7 feet	7 feet	Needed
							This report is	
						DTSC has agreed	submitted on line	
				_		to access the	and available to all	Modification
Ľ	29 F	Page 38-24	Is this report not automatically available to any agency?	Correction	Class 1	report online.	DTSC	Needed
							A sign will also be	
			This shall be a sign posted at the receiving door showing approved truck route and			TI 5	added near	Modification
-	80 F	Ŭ	, ,	Correction	Class 1	The Permittee	receiving.	Needed
			Discussions need to continue with Permitting to resolve these issues or complete				Total Mods	
L			necessary modifications prior to the effective date of the new permit.				Required	30